SECOND REGULAR SESSION

SENATE COMMITTEE SUBSTITUTE FOR

HOUSE BILL NO. 1170

96TH GENERAL ASSEMBLY

Reported from the Committee on Jobs, Economic Development and Local Government, May 1, 2012, with recommendation that the Senate Committee Substitute do pass.

4990S.02C

TERRY L. SPIELER, Secretary.

AN ACT

To repeal sections 67.750, 67.1521, 67.1706, 67.1712, 67.1715, 67.1721, 67.1742, and 67.1754, RSMo, and to enact in lieu thereof twenty-eight new sections relating to local taxation, with an emergency clause for certain sections.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 67.750, 67.1521, 67.1706, 67.1712, 67.1715, 67.1721,

- 2 67.1742, and 67.1754, RSMo, are repealed and twenty-eight new sections enacted
- 3 in lieu thereof, to be known as sections 67.750, 67.1521, 67.1706, 67.1712,
- 4 67.1715, 67.1721, 67.1742, 67.1754, 67.5000, 67.5002, 67.5004, 67.5006, 67.5008,
- $5 \quad 67.5010, 67.5012, 67.5014, 67.5016, 67.5018, 67.5020, 67.5022, 67.5024, 67.5026,$
- 6 67.5028, 67.5030, 67.5032, 67.5034, 67.5036, and 67.5038, to read as follows:

67.750. As used in sections 67.750 to 67.799 and sections 67.1700 to

- 2 67.1769, the following terms mean:
- 3 (1) "Board", any board, commission, committee or council appointed or
- 4 designated to carry out the provisions of sections 67.750 to 67.799 and sections
- 5 67.1700 to 67.1769:
- 6 (2) "County", any county or any city not within a county;
- 7 (3) "District", any regional recreational district proposed or created
- 8 pursuant to sections 67.750 to 67.799 and sections 67.1700 to 67.1769;
- 9 (4) "Executive", any mayor, county executive, presiding commissioner, or
- 10 other chief executive of a county;
- 11 (5) "Gateway Arch grounds", the Jefferson National Expansion
- 12 Memorial National Historic Site as defined by the United States
- 13 Department of the Interior, and related public property and

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14 improvements;

- 15 **(6)** "Governing body", any city council, county commission, board of aldermen, county council, board of education or township board;
- [(6)] (7) "Metropolitan district", any metropolitan park and recreation district established pursuant to sections 67.1700 to 67.1769;
- [(7)] (8) "Political subdivision", any county, township, city, incorporated town or village in the state of Missouri, and any school district in any county of the first classification without a charter form of government with a population of one hundred thousand or more inhabitants which contains all or part of a city with a population of three hundred fifty thousand or more inhabitants;
- [(8)] (9) "Regional recreation fund" or "metropolitan park and recreation fund", the fund held in the treasury of the county providing the largest financial contribution to the district or metropolitan district, as appropriate, which shall be the repository for all taxes and other moneys raised by or for the regional recreation district or metropolitan park and recreation district pursuant to sections 67.792 to 67.799 and sections 67.1700 to 67.1769.
- 67.1521. 1. A district may levy by resolution one or more special assessments against real property within its boundaries, upon receipt of and in accordance with a petition signed by:
- 4 (1) Owners of real property collectively owning more than fifty percent by 5 assessed value of real property within the boundaries of the district; and
 - (2) More than fifty percent per capita of the owners of all real property within the boundaries of the district.
- 8 2. The special assessment petition shall be in substantially the following 9 form:
- 10 The (insert name of district) Community Improvement District ("District") shall be authorized to levy special assessments against real 11 property benefitted within the District for the purpose of providing revenue for 12 13 (insert general description of specific service and/or projects) in the district, such special assessments to be levied against each tract, lot or parcel of 14 real property listed below within the district which receives special benefit as a 15 16 result of such service and/or projects, the cost of which shall be allocated among this property by (insert method of allocation, e.g., per square foot 18 of property, per square foot on each square foot of improvement, or by abutting foot of property abutting streets, roads, highways, parks or other improvements, 19 20 or any other reasonable method) in an amount not to exceed dollars per

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- 3. The method for allocating such special assessments set forth in the petition may be any reasonable method which results in imposing assessments upon real property benefitted in relation to the benefit conferred upon each respective tract, lot or parcel of real property and the cost to provide such benefit.
- 4. By resolution of the board, the district may levy a special assessment rate lower than the rate ceiling set forth in the petition authorizing the special assessment and may increase such lowered special assessment rate to a level not exceeding the special assessment rate ceiling set forth in the petition without further approval of the real property owners; provided that a district imposing a special assessment pursuant to this section may not repeal or amend such special assessment or lower the rate of such special assessment if such repeal, amendment or lower rate will impair the district's ability to pay any liabilities that it has incurred, money that it has borrowed or obligations that it has issued.
- 5. Each special assessment which is due and owing shall constitute a perpetual lien against each tract, lot or parcel of property from which it is derived. Such lien may be foreclosed in the same manner as any other special assessment lien as provided in section 88.861. Notwithstanding the provisions of this subsection and section 67.1541 to the contrary, [in any county of the first classification with more than one hundred thirty-five thousand four hundred but fewer than one hundred thirty-five thousand five hundred inhabitants,] the county collector may, upon certification by the district for collection, add each special assessment to the annual real estate tax bill for the property and collect the assessment in the same manner the collector uses for real estate taxes. [In said counties, each] Any special assessment remaining unpaid on the first day of January annually is delinquent and enforcement of collection of the delinquent bill by the county collector shall be governed by the laws concerning delinquent and back taxes. The lien may be foreclosed in the same manner as a tax upon real property by land tax sale under chapter 140 or, if applicable to that county, chapter 141.
 - 6. A separate fund or account shall be created by the district for each special assessment levied and each fund or account shall be identifiable by a suitable title. The proceeds of such assessments shall be credited to such fund

- 57 or account. Such fund or account shall be used solely to pay the costs incurred 58 in undertaking the specified service or project.
- 7. Upon completion of the specified service or project or both, the balance remaining in the fund or account established for such specified service or project or both shall be returned or credited against the amount of the original assessment of each parcel of property pro rata based on the method of assessment of such special assessment.
- 8. Any funds in a fund or account created pursuant to this section which are not needed for current expenditures may be invested by the board in accordance with applicable laws relating to the investment of funds of the city in which the district is located.
- 9. The authority of the district to levy special assessments shall be independent of the limitations and authorities of the municipality in which it is located; specifically, the provisions of section 88.812 shall not apply to any district.
- 67.1706. The metropolitan district shall have as its duty the development, operation and maintenance of a public system of interconnecting trails and parks throughout the counties comprising the district, including any areas under 3 concurrent jurisdiction with an agency of the United States 5 government. Nothing in this section shall restrict the district's entering into and initiating projects dealing with parks not necessarily connected to trails. The metropolitan district shall supplement but shall not substitute for the powers and responsibilities of the other parks and recreation systems within the metropolitan district or other conservation and environmental regulatory agencies and shall have the power to contract with other parks and recreation systems as well as with other public and private entities. Nothing in this section shall give the 11 metropolitan district authority to regulate water quality, watershed or land use 12issues in the counties comprising the district. 13
- 67.1712. 1. The governing body of any county located within the proposed metropolitan district is hereby authorized to impose by ordinance a one-tenth of one cent sales tax on all retail sales subject to taxation pursuant to sections 144.010 to 144.525 for the purpose of funding the creation, operation and maintenance of a metropolitan park and recreation district.
- 2. In addition to the tax authorized in subsection 1 of this section, the governing body of any county located within the metropolitan district as of January 1, 2012, is authorized to impose by

ordinance an incremental sales tax of up to three-sixteenths of one cent on all retail sales subject to taxation under sections 144.010 to 144.525 for the purpose of funding the operation and maintenance of the metropolitan park and recreation district. Such incremental sales tax shall not be implemented unless approved by the voters of the county with the largest population within the district and at least one other such county under subsection 2 of section 67.1715.

16 3. The [tax] taxes authorized by sections 67.1700 to 67.1769 shall be in addition to all other sales taxes allowed by law. The governing body of any 17 county within the [proposed] metropolitan district enacting such an ordinance 18 shall submit to the voters of such county a proposal to approve its ordinance 19 20imposing or increasing the tax. Such ordinance shall become effective only 21after the majority of the voters voting on such ordinance approve such 22ordinance. The provisions of sections 32.085 and 32.087 shall apply to any tax 23 and increase in tax approved pursuant to this section and sections 67.1715 to 67.1721. 24

67.1715. 1. For the original sales tax of up to one-tenth of one cent authorized in subsection 1 of section 67.1712, the question shall be submitted to the voters in each county of the proposed metropolitan district in substantially the following form:

Shall there be organized in the County of, state of Missouri, a 5 metropolitan park and recreation district for the purposes of improving water 6 quality, increasing park safety, providing neighborhood trails, improving, 7 restoring and expanding parks, providing disabled and expanded public access to 8 recreational areas, preserving natural lands for wildlife and maintaining other 10 recreational grounds within the boundaries of such proposed metropolitan district, and shall County join such other of (insert all counties 11 12 within proposed district) Counties that approve the formation of such a district in their respective counties to form one metropolitan district to be known as "... 13 14 Metropolitan Park and Recreation District", with funding authority not to exceed one-tenth of one cent sales taxation, subject to an independent annual 15 16 audit, with fifty percent of such revenue going to the metropolitan district and fifty percent being returned to County for local park improvements, all as 17authorized by the (insert name of governing body) of County 18 pursuant to (insert ordinance number), on the day of (insert month), 19 20. . . . (insert year)?

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2. For the additional sales tax of up to three-sixteenths of one cent authorized in subsection 2 of section 67.1712, the question shall be submitted to the voters in each county of the proposed metropolitan district in substantially the following form:

"SAFE AND ACCESSIBLE ARCH AND PUBLIC PARKS INITIATIVE For the purpose of increasing safety, security, and public accessibility for the Gateway Arch grounds and local, county, and regional parks and trails for families, disabled and elderly visitors, and providing expanded activities and improvements of these areas, shall (insert county name) County join such other of (insert names of all counties within the metropolitan district considering the increase in sales tax for the metropolitan district) to impose a (insert rate) of one cent sales tax in addition to the existing one-tenth of one cent sales tax applied to such purposes, with sixty percent of the revenues derived from the added tax allocated to the Metropolitan Park and Recreation District for the Gateway Arch grounds and other regional park and trail improvements, and the remaining forty percent allocated to (insert county name) County for local and county park improvements as authorized by the (insert governing body name) of (insert county name) County under (insert ordinance

number), on the (insert day) day of (insert month), (insert

year), with such tax not to include the sale of food and prescription

drugs and to be subject to an independent annual public audit?

45 \square YES \square NO"

67.1721. In the event that the proposed metropolitan district consists of more than one county, if a majority of the votes cast on the proposal by the qualified voters voting in a county proposed for inclusion in the metropolitan district are in favor of the proposal, then the metropolitan district shall be deemed organized and that county shall be included in the metropolitan district, but if a majority of the votes cast on the proposal by the qualified voters voting in the county proposed for inclusion are opposed to the proposal, then the county shall not be included in the metropolitan district. After the metropolitan district has been created, counties eligible for inclusion in the metropolitan district and not already included in the metropolitan district may join the metropolitan district after such a proposal is submitted to the voters of the county proposed for

subsequent inclusion and such proposal is approved by a majority of the qualified voters voting thereon in the county proposed for inclusion in the manner described in this section and [sections] subsection 1 of section 67.1715 and in section 67.1718.

67.1742. A metropolitan park and recreation district shall have the power 2 to:

- 3 (1) Issue bonds, notes or other obligations for any of the purposes of the 4 district, and to refund such bonds, notes or obligations, as provided in sections 67.1760 to 67.1769; provided any bonds, notes or obligations issued to 5 fund activities under section 67.1754 other than the accessibility, safety, improvement, and maintenance of the Gateway Arch grounds shall not be secured by tax revenues allocated under section 67.1754 to the accessibility, safety, improvement, and maintenance of the Gateway Arch grounds and any bonds, notes or obligations issued to fund 10 activities under section 67.1754 for the accessibility, safety, 11 improvement, and maintenance of the Gateway Arch grounds shall not 12be secured by tax revenues allocated under other provisions of section 13 67.1754; 14
- (2) Contract with public and private entities or individuals both within 15 and without the state and shall have the power to contract with the United States 16 or any agency thereof in furtherance of any of the purposes of the district; 17 provided any contract for capital improvement or maintenance 18 19 activities in the area to be improved with tax revenues allocated under 20 provisions of section 67.1754 regarding the Gateway Arch grounds shall require the concurrent approval of the metropolitan district, the public 21entity owning or controlling the real property being improved or 22maintained and the public or private not for profit entities directly 2324providing supplemental funding for such contract, and all such capital 25improvements or maintenance activities shall be constructed and 26 performed in accordance with a comprehensive capital improvements 27 program agreement approved by the metropolitan district before the 28vote of the public relating to a sales tax authorized in subsection 2 of 29 section 67.1712;
 - (3) Own, hold, control, lease, purchase from willing sellers, contract and sell any and all rights in land, buildings, improvements, and any and all other real, personal or mixed property, provided that real property within a county may

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- 33 only be purchased by the metropolitan district if a majority of the board members
- 34 from the county in which such real property is located consent to such acquisition;
- 35 (4) Receive property, both real and personal, or money which has been 36 granted, donated, devised or bequeathed to the district;
- 37 (5) Establish and collect reasonable charges for the use of the facilities of 38 the district; and
- 39 (6) Maintain an office and staff at such place or places in this state as it 40 may designate and conduct such business and operations as is necessary to fulfill 41 the district's duties pursuant to sections 67.1700 to 67.1769.
 - 67.1754. 1. The sales tax authorized in sections 67.1712 to 67.1721 shall be collected and allocated as follows:
- 3 (1) Fifty percent of the sales taxes collected from each county shall be
 4 deposited in the metropolitan park and recreational fund to be administered by
 5 the board of directors of the district to pay costs associated with the
 6 establishment, administration, operation and maintenance of public recreational
 7 facilities, parks, and public recreational grounds associated with the
 8 district. Costs for office administration beginning in the second fiscal year of
 9 district operations may be up to but shall not exceed fifteen percent of the amount
 10 deposited pursuant to this subdivision;
- 11 (2) Fifty percent of the sales taxes collected from each county shall be 12 returned to the source county for park purposes, except that forty percent of such fifty percent amount shall be reserved for distribution to municipalities within 13 14the county in the form of grant revenue-sharing funds. Each county in the 15 district shall establish its own process for awarding the grant proceeds to its municipalities for park purposes provided the purposes of such grants are 16 consistent with the purpose of the district. In the case of a county of the first 17classification with a charter form of government having a population of at least 18 nine hundred thousand inhabitants, such grant proceeds shall be awarded to 19 municipalities by a municipal grant commission as described in section 67.1757; 20in such county, notwithstanding other provisions to the contrary, the grant 2122proceeds may be used to fund any recreation program or park improvement 23serving municipal residents and for such other purposes as set forth in section 24 67.1757.
- 25 2. The sales tax authorized under subsection 2 of section 67.1712 26 shall be collected and allocated as follows:
- 27 (1) Sixty percent of the sales taxes collected from all counties

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shall be deposited in a separate metropolitan park and recreational fund to be administered by the board of directors of the metropolitan district to pay costs associated with the administration, operation, and maintenance of public recreational facilities, parks, and public recreational grounds associated with the metropolitan district. The amount deposited in this fund shall be used as follows:

- (a) For a period ending twenty years after the issuance of any bonds issued for the purpose of improving and maintaining the Gateway Arch grounds, but no later than twenty-three years after the effective date of the incremental sales tax as approved by the voters under subsection 2 of section 67.1715:
- a. Fifty percent shall be apportioned to accessibility, safety, to improvement, and maintenance of the Gateway Arch grounds; and
- b. Fifty percent shall be apportioned to accessibility, safety, improvement, and maintenance of park projects other than the Gateway Arch grounds;
- 44 (b) After the period of time specified in paragraph (a) of this 45 subdivision:
- a. Twenty percent shall be apportioned to accessibility, safety, improvement, and maintenance of the Gateway Arch grounds; and
- b. Eighty percent shall be apportioned to accessibility, safety, improvement, and maintenance of park projects other than the Gateway Arch grounds; and
 - (c) Costs for office administration beginning in the second fiscal year of collection and allocation may be up to but shall not exceed fifteen percent of the amount deposited under this subdivision;
- 54(2) Forty percent of the sales taxes collected from each county shall be returned to the source county for park purposes, except that 55forty percent of the amount allocated to each source county shall be 56 reserved for distribution to municipalities within the county in the 57 form of grant revenue-sharing funds. Each county in the metropolitan 58 district shall establish its own process for awarding the grant proceeds 59 to its municipalities for park purposes, provided the purposes of such 60 grants are consistent with the purpose of the metropolitan district. In 61 the case of any county with a charter form of government and with 62more than nine hundred fifty thousand inhabitants, such grant 63 proceeds shall be awarded to municipalities by a municipal grant 64

commission as described in section 67.1757, and in such county, notwithstanding any other provision of law to the contrary, such grant proceeds may be used to fund any recreation program or park improvement serving municipal residents and for such other purposes as set forth in section 67.1757.

70 3. At a general election occurring not less than six months before the expiration of twenty years after issuance of any bonds issued for 71the purpose of improving and maintaining the Gateway Arch grounds, 7273 but no later than twenty-three years after the effective date of the incremental sales tax as approved by voter initiative under subsection 74752 of section 67.1715, the governing body of any county within the 76 metropolitan district whose voters approved such incremental tax shall submit to its voters a proposal to reauthorize such tax after the 77expiration of such period. The form of the question shall be determined 78by the metropolitan district. Such reauthorization shall become effective only after a majority of the voters of each such county who 80 vote on such reauthorization approve the reauthorization. 81

67.5000. A parks, trails, and greenways district may be created, incorporated, and managed pursuant to sections 67.5000 to 67.5038 and once created may exercise the powers given to that district pursuant to section 67.5006. A district shall include a county with a charter form of government and with more than six hundred thousand but fewer than seven hundred thousand inhabitants. Any recreation system or public parks system that exists within a district established pursuant to sections 67.5000 to 67.5038 shall remain in existence with the same powers and responsibilities it had prior to the establishment of such district. Nothing in sections 67.5000 to 67.5038 shall be construed in any manner to limit or prohibit:

- 12 (1) Later establishment or cessation of any park or recreation 13 system provided by law; or
- 14 (2) Any powers and responsibilities of any park or recreation 15 system provided by state law.

67.5002. When a district authorized by section 67.5000 is created,
2 it shall be a body corporate and a political subdivision of this state and
3 the district shall be known as "..... Parks, Trails, and Greenways
4 District". In that name, the district may sue and be sued, issue bonds,
5 and levy and collect taxes or fees pursuant to the limitations of sections

6 67.5000 to 67.5038.

67.5004. Each district established pursuant to sections 67.5000 to
2 67.5038 shall be responsible for the planning, development, operation,
3 and maintenance of a public system of interconnecting trails, open
4 spaces, greenways, and parks throughout the county comprising such
5 district, except as otherwise specifically provided for by statute. The
6 powers and responsibilities of the district shall be supplemental to, but
7 shall not be a substitute for, the powers and responsibilities of other
8 parks and recreation systems located within the district or for the
9 powers of other conservation and environmental regulatory
10 agencies. Nothing in this section shall be interpreted to give any
11 district the authority to regulate water quality, watershed, or land use
12 issues in the county comprising the district.

67.5006. A parks, trails, and greenways district shall have the power to:

- (1) Prepare or cause to be prepared and adopt a plan or plans for
 interconnecting systems of public trails, open spaces, greenways, and
 parks throughout the county comprising the district;
- 6 (2) Develop, supervise, improve, maintain, and take custody of an interconnecting system of public parks, trails, open spaces, greenways, and recreational facilities owned, operated, managed, or maintained by that district;
- 10 (3) Issue bonds, notes, or other obligations in furtherance of any
 11 power or duty of a district and to refund those bonds, notes, or
 12 obligations, as provided in sections 67.5032 to 67.5036;
- (4) Contract with public and private entities, including other parks and recreation agencies, or individuals both within and without the state and shall have the power to contract with the United States or any agency thereof in furtherance of any power or duty of the district;
- (5) Lease, purchase, own, hold, control, contract, and sell any and all rights in land, buildings, improvements, and any and all other real, personal, or property that is a combination of both; provided that, real property within a county may only be purchased by a district if a majority of the board members consent to that purchase;
- 23 (6) Receive property, both real and personal, or money that has 24 been granted, donated, devised, or bequeathed to the district;

- 25 (7) Establish a separate district account into which all local sales 26 taxes received from the director of the department of revenue and 27 other funds received by that district shall be deposited;
- 28 (8) Establish and collect reasonable charges for the use of the 29 facilities of the district;
- 30 (9) Maintain an office and staff at any place or places in this 31 state as the district may designate and conduct its business and 32 operations as is necessary to fulfill that district's duties, pursuant to 33 sections 67.5000 to 67.5038; and
- 34 (10) Appoint, when the district board determines it is 35 appropriate, advisory committees to assist the district board in the 36 exercise of the power and duties vested in the district.

67.5008. A question, in substantially the following form, may be submitted to the voters in each county authorized to establish a district:

4 "Shall there be organized in the County of , state of Missouri, a parks, trails, and greenways district for the purposes of planning, 6 developing, supervising, improving, maintaining, and taking custody of 7 an interconnecting system of public parks, trails, open spaces, greenways, and recreational facilities within the boundaries of that district to be known as "..... Parks, Trails, and Greenways District", and further shall a local sales tax of one-tenth of one cent be levied and 11 collected in County for the support of this parks, trails, and greenways district, with forty-five percent of that revenue going to the 12district and fifty-five percent being returned to County and the 13 cities within the County for local park improvements? 14

67.5010. If a majority of the votes cast by the qualified voters voting on the question submitted pursuant to section 67.5008 voted YES, then that district shall be deemed created. However, if a majority of the qualified voters cast NO votes, that district shall not be deemed created unless and until another question of whether to authorize the creation of a district and impose the one-tenth of one cent local sales tax is submitted to the qualified voters of that county and that question is approved by a majority of the qualified voters voting thereon.

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67.5012. The governing body of any county located within a

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district established pursuant to sections 67.5000 to 67.5038 is authorized to impose by order, ordinance, or otherwise a one-tenth of one cent local sales tax on all retail sales subject to taxation pursuant to sections 144.010 to 144.525 for the purpose of funding activities that are consistent with the powers and duties of a district, as set forth in section 67.5006. The tax authorized by this section shall be in addition to all other sales taxes allowed by law. The provisions of sections 32.085 and 32.087 shall apply to each local sales tax approved pursuant to sections 67.5000 to 67.5038.

67.5014. The local sales tax authorized in section 67.5012 shall be collected and allocated in the district as follows:

- 3 (1) Forty-five percent of the local sales taxes collected as described in section 67.5012 shall be deposited by the department of revenue in the parks, trails, and greenways district fund to be 5 administered by the board of directors of that district to pay costs associated with the planning, development, supervision, improvement, maintenance, and custody of an interconnecting system of public parks, trails, open spaces, greenways, and recreational facilities within the 10 boundaries of that district. Up to five percent of the amount deposited 11 in that parks, trails, and greenways fund shall be used for grants to local public agencies to be used for activities that are consistent with the district's powers and duties as set forth in section 67.5006. Costs for 13 14 office and project administration may be up to, but shall not exceed, fifteen percent of the amount deposited in a district fund pursuant to 15 this subdivision; 16
 - (2) Fifteen percent of the local sales taxes collected as described in section 67.5012 shall be distributed by the department of revenue to the county to be used for planning, development, supervision, improvement, maintenance, and custody of public parks, trails, open spaces, greenways, and recreational facilities within the boundaries of a district; and
- (3) Forty percent of the local sales taxes collected as described in section 67.5012 shall be distributed by the department of revenue to each of the cities in that county, in proportion to each city's relative local sales tax contribution, to be used for planning, development, supervision, improvement, maintenance, and custody of public parks, trails, open spaces, greenways, and recreational facilities within the

29 boundaries of a district.

67.5016. 1. Any county levying a local sales tax under the authority of sections 67.5000 to 67.5038 shall not administer or collect the tax locally, but shall utilize the services of the state department of revenue to administer, enforce, and collect the tax. The sales tax shall be administered, enforced, and collected in the same manner and by the same procedure as other local sales taxes are levied and collected and shall be in addition to any other sales tax authorized by law. Except as modified in this section, all provisions of sections 32.085 and 32.087 shall apply to the tax imposed pursuant to this section. 9

2. Upon receipt of a certified copy of a resolution from the county authorizing the levy of a local sales tax, which resolution shall 11 state the name of the district in which that county is included, the 1213 director of the department of revenue shall cause this tax to be 14collected at the same time and in the same manner provided for the collection of the state sales tax. All moneys derived from this local 15 sales tax imposed under the authority of sections 67.5000 to 67.5038 and 16 17collected under the provisions of this section by the director of revenue 18 shall be credited to a fund established for the district, which is hereby 19 established in the state treasury, under the name of that district, as 20established. Any refund due on any local sales tax collected pursuant to section 67.5000 to 67.5038 shall be paid out of the sales tax refund 2122fund and reimbursed by the director of revenue from the sales tax 23revenue collected under this section. All local sales tax revenue derived from the authority granted by sections 67.5000 to 67.5038 and 24collected from within any county, under this section, shall be remitted 25 26 at least quarterly by the director of revenue to the district established 27by sections 67.5000 to 67.5038, the source county included in the district, and the cities in that county, in the percentages set forth in 28section 67.5014. 29

67.5018. 1. The treasurer of the board of each district created shall keep accurate accounts of all receipts and disbursements. The receipts and disbursements of each district created by sections 67.5000 to 67.5038 shall be audited yearly by a certified or licensed public accountant and the report of the audit shall be approved by the board of each district created. Upon board approval, the report shall be available for inspection.

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8 2. The accounts of the district shall be open at any reasonable 9 time for inspection by duly authorized representatives of the county 10 and cities included within the jurisdictional boundaries of that district.

11 3. Annually, no later than one hundred twenty days after the 12 close of each district's fiscal year, the board of each district created by sections 67.5000 to 67.5038 shall cause to be prepared a report on the 13 operations and transactions conducted by that district during the 14 preceding year. The report shall be an open record and shall be 15 submitted to the governing bodies of each city and county within the 16 jurisdictional boundaries of that district commencing the year 17 following the year in which the district is created. The board of each 18 19 district shall take those actions as are reasonably required to make this 20 report readily available to the public.

67.5020. Notwithstanding the provisions of section 99.845 to the contrary, the revenues from the local sales taxes imposed under the authority set forth in section 67.5012 shall not be allocated to and paid by the state department of revenue to any special allocation fund established by any municipality under sections 99.800 to 99.865.

67.5022. 1. When a district is created pursuant to sections 67.5000 to 67.5038, the district shall be governed by a board of directors. The presiding commissioner or elected county executive of the county with a charter form of government and with more than six hundred thousand but fewer than seven hundred thousand inhabitants shall appoint one member of the district's board of directors chosen from the residents of that county. The mayor of the largest city in that county shall appoint two persons from the residents of that city in that county, and the mayors of the next five most populous cities in the county shall, on a rotating basis and in accordance with subsection 2 of this section, appoint four persons from the residents of those respective cities in that county to serve on the board.

2. The mayors of the second through sixth most populous cities in that county, as determined by the most recent decennial census, shall appoint the board members from the residents of those cities in the county by December fifteenth of each year. Representation on the board from these second through sixth most populous cities shall be on a rotating basis, as follows. In the initial year:

(1) The second most populous city shall be represented on the

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- 20 board, and that member shall serve for a term of one year;
- 21 (2) The third most populous city shall be represented on the 22 board, and that member shall serve for a term of two years;
- 23 (3) The fourth most populous city shall be represented on the 24 board, and that member shall serve for a term of three years;
- 25 (4) The fifth most populous city shall be represented on the 26 board, and that member shall serve for a term of four years; and
- 27 (5) The sixth most populous city shall not be represented on the 28 board.
- In the second year, the sixth most populous city shall be represented on the board, and the member shall serve for a term of four years. In that second year, the second most populous city shall have no representation on the board. Membership on the board shall rotate in this manner every year thereafter, with each of the second through sixth most populous cities not being represented on the board, in this alternating basis, one of every succeeding four years.
 - 3. The board members appointed to a district shall hold office for four-year terms; provided that, initial terms of the representative of the second through the sixth most populous cities in the county shall be of the staggered lengths as set forth in subsection 2 of this section. On the expiration of the initial terms of appointment and on the expiration of any subsequent term, the resulting vacancies shall be filled by the chief elected official of each of the represented cities and the county. All vacancies on the board shall be filled in the same manner for the duration of the term being filled. Board members shall serve until their successors are named and the successors have commenced their terms as board members. Board members shall be eligible for reappointment.
 - 4. The chief elected official of each city or county that has membership on the board of a district may replace a board member representing that elected official's city or county at any time, in that elected official's sole discretion. Upon this removal, the chief elected official shall appoint another individual to represent that city or county on the board of directors of the district.
 - 67.5024. Promptly after their appointment, the initial board members of a district created pursuant to sections 67.5000 to 67.5038 shall hold an organizational meeting at which they shall elect a president, secretary, treasurer, and any other officers from among their

number as they may deem necessary. The members shall make and adopt bylaws, rules, and regulations for their guidance, as may be expedient and not inconsistent with sections 67.5000 to 67.5038.

67.5026. Board members shall be citizens of the United States and shall reside within the county or city, as the case may be, from which they are appointed. No board member shall receive compensation for performance of duties as a board member. No board member shall be financially interested directly or indirectly in any contract entered into pursuant to sections 67.5000 to 67.5038.

67.5028. When a public highway, street, or road extends into or through a public trail, trail area, greenway, or park area of a district, or when a public highway, street, or road forms all or part of a suitable 4 connection between two or more public trails, trail areas, or park areas within a district, and it is advisable by the board to make alterations 6 in the route or width of the highway or to grade, drain, pave, or otherwise improve the highway, the board may enter into agreements, consistent with the purposes of that district, with the public authorities in control of the portion of the highway, street, or road that lies within 10 any, or forms any part of a, connecting link to and between any public 11 trail, trail area, or park area of a district. Any agreement with any such public authority shall follow the procedure authorized by law for dealing with that authority, and any agreement shall provide for the 13 14 payment by the board of an agreed-upon portion of the costs of that agreement. This section shall not alter the legal status of that highway, 15 street, or road in any way. 16

67.5030. No district created pursuant to sections 67.5000 to 67.5038 shall be authorized to exercise the power of eminent domain.

67.5032. 1. Bonds of a district authorized by sections 67.5000 to 67.5038 shall be issued pursuant to a resolution adopted by the board of directors of that district, which resolution shall set out the estimated cost to that district of the proposed improvements, and shall further set out the amount of bonds to be issued, their purpose or purposes, their date or dates, denomination or denominations, rate or rates of interest, time or times of payment, both of principal and of interest, place or places of payment, and all other details in connection with those bonds. These bonds may be subject to provision for redemption prior to maturity, with or without premium, and at the times and upon the

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11 conditions as may be provided by the resolution.

- 12 2. Notwithstanding the provisions of section 108.170, these bonds shall bear interest at rate or rates determined by the issuing district 13 and shall mature within a period not exceeding twenty years and may 14be sold at public or private sale for not less than ninety-five percent of 15the principal amount of the bonds to be issued. Bonds issued by a 16 district shall possess all of the qualities of negotiable instruments pursuant to the laws of this state.
 - 3. These bonds may be payable to bearer, may be registered or coupon bonds and, if payable to bearer, may contain any registration provisions as to either principal and interest, or principal only, as may be provided in the resolution authorizing those bonds, which resolution may also provide for the exchange of registered and coupon bonds. These bonds and any coupons attached thereto shall be signed in the manner and by the officers of the district as may be provided by the resolution authorizing the bonds. A district may provide for the replacement of any bond that has become mutilated, destroyed, or lost.
 - 4. Bonds issued by a district shall be payable as to principal, interest, and redemption premium, if any, out of all or any part of the issuing district's parks, trails, and greenways fund, including revenues derived from local sales taxes and any other monies held by that district. Neither the board members nor any person executing the bonds shall be personally liable on those bonds by reason of the issuance of those bonds. Bonds issued pursuant to this section or section 67.5034 shall not constitute a debt, liability, or obligation of this state, or any political subdivision of this state, nor shall any of these obligations be a pledge of the faith and credit of this state, but shall be payable solely from the revenues and assets held by the issuing district. The issuance of bonds pursuant to this section or section 67.5034 shall not directly, indirectly, or contingently obligate this state or any political subdivision of this state, other than the district issuing the bonds, to levy any form of taxation for those bonds or to make any appropriation for their payment. Each obligation or bond issued pursuant to this section or section 67.5034 shall contain, on its face, a statement to the effect that the issuing district shall not be obligated to pay those bonds nor the interest on those bonds, except from the revenues received by the issuing district or assets of that district

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lawfully pledged for that district, and that neither the good faith and credit nor the taxing power of this state or of any political subdivision of this state, other than the issuing district, is pledged to the payment of the principal of or the interest on that obligation or bond. The proceeds of these bonds shall be disbursed in the manner and pursuant to the restrictions the district may provide in the resolution authorizing the issuance of those bonds.

67.5034. 1. A district may issue negotiable refunding bonds for the purpose of refunding, extending, or unifying the whole or any part 2 of any bonds of a district then outstanding, or any bonds, notes, or other obligations issued by any other public agency, public body, or political subdivision in connection with any facilities to be acquired, 6 leased, or subleased by that district, which refunding bonds shall not exceed the amount necessary to refund the principal of the outstanding bonds to be refunded and the accrued interest on those bonds to the date of that refunding, together with any redemption premium, 10 amounts necessary to establish reserve and escrow funds and all costs 11 and expenses incurred in connection with the refunding. The board 12shall provide for the payment of interest and principal of any refunding 13 bonds in the same manner as was provided for the payment of interest 14 and principal of the bonds refunded.

2. In the event that any of the board members or officers of a district whose signatures appear on any bonds or coupons shall cease to be on the board or cease to be an officer before the delivery of those bonds, those signatures shall remain valid and sufficient for all purposes, the same as if that board member or officer had remained in office until the delivery of those bonds.

67.5036. Each district is hereby declared to be performing a public function and bonds of a district are declared to be issued for an essential public and governmental purpose and, accordingly, interest on those bonds and income from those bonds shall be exempt from income taxation by this state.

67.5038. All purchases by a district in excess of ten thousand dollars used in the construction or maintenance of any public recreational facility, trail, park, or greenway in that district shall be made pursuant to the lowest and best bid standard as provided in section 34.040 or pursuant to the lowest and best proposal standard as

6 provided in section 34.042. The board of any district shall have the

same discretion, powers, and duties as granted to the commissioner of

8 administration by sections 34.040 and 34.042.

8 be in full force and effect upon its passage and approval.

Section B. Because immediate action is necessary to ensure public safety and improve access to the Gateway Arch grounds, the repeal and reenactment of sections 67.750, 67.1706, 67.1712, 67.1715, 67.1721, 67.1742, and 67.1754 of this act is deemed necessary for the immediate preservation of the public health, welfare, peace, and safety, and is hereby declared to be an emergency act within the meaning of the constitution, and the repeal and reenactment of sections 67.750, 67.1706, 67.1712, 67.1715, 67.1721, 67.1742, and 67.1754 of this act shall

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